

Message Text

PAGE 01 STATE 080773

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TO USMISSION GENEVA

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FOLLOWING REPEAT STATE 080773 ACTION BANGKOK 03 APR

QUOTE

UNCLAS STATE 080773

E.O. 11652: N/A

TAGS: SNAR, TH

SUBJECT: PILOT PROJECT GUIDELINES

REFERENCE: BANGKOK 6581

1. PAPER QUOTED REFTEL EXCERPTED FROM U.S. STATEMENT ON UNFDAC OPERATIONS PRESENTED BEFORE FOURTH SPECIAL SESSION OF U.N. COMMISSION ON NARCOTIC DRUGS.

2. PROPOSED GUIDELINES FOR UNFDAC PILOT INCOME SUBSTITUTION PROJECTS DERIVED FROM CRITERIA DEVELOPED TO GUIDE CCINC FUNDING OF SUCH PROJECTS. FYI: CCINC FUNDING GUIDELINES ARE AS FOLLOWS:

"THAT THE COUNTRY IN WHICH THIS APPROACH WOULD BE USED IS OF SUFFICIENT IMPORTANCE TO US INTERESTS TO WARRANT A HIGH-RISK INVESTMENT.
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PAGE 02 STATE 080773

THAT THERE IS CLEAR EVIDENCE THAT THE RECIPIENT COUNTRY IS ABLE AND WILLING TO INVEST A SUBSTANTIAL AMOUNT OF ITS OWN MANPOWER AND/OR OTHER RESOURCES AND TO OBTAIN OUTSIDE RESOURCES FOR AN OVERALL DEVELOPMENT PROGRAM IN THE GROWING

AREAS FOR POPPY, COCA OR CANNABIS.

THAT THERE IS A CLEAR INDICATION OF INTEREST FROM THE INTERNATIONAL FINANCIAL COMMUNITY - EITHER ON A MULTI-LATERAL OR BILATERAL BASIS -- TO SUPPORT A LONG-TERM DEVELOPMENT PROGRAM IN POPPY GROWING AREAS.

THAT THE RECIPIENT COUNTRY MAKE A DEMONSTRABLE POLITICAL COMMITMENT TO EFFECTIVE NARCOTICS CONTROL, ALTHOUGH POLITICAL AND TECHNICAL CONSIDERATIONS AFFECT HOW FAR THIS CAN BE CARRIED IN DIFFERENT PLACES. HOWEVER, WE WOULD EXPECT A MAXIMUM REGULATORY EFFORT IN AREAS NOW UNDER GOVERNMENT CONTROL. AS THE MODERNIZATION PROCESS PERMITS GREATER CENTRAL GOVERNMENT PRESENCE IN THE OTHER POPPY GROWING AREAS, WE WOULD EXPECT A CONCOMITANT INCREASE IN ENFORCEMENT EFFORTS THERE.

NARCOTICS ASSISTANCE FUNDS WOULD BE DIRECTED TO SPECIFIC PROJECTS OR PROGRAMS, AFTER THE GUIDELINES OUTLINED ABOVE ARE MET, WHICH COULD SUCCESSFULLY SERVE AS THE NECESSARY CATALYST TO INITIATE THE MAJOR DEVELOPMENTAL EFFORTS WHICH WILL BE FINANCED BY THE RECIPIENT COUNTRY AND OTHER AID PROGRAMS AS MENTIONED ABOVE.

IN APPLYING THE ABOVE CRITERIA, CONSIDERATION SHOULD BE GIVEN TO THE FEASIBILITY OF GOING FORWARD WITH CROP/INCOME SUBSTITUTION PROPOSALS ON AN PROVINCIAL RATHER THAN A COUNTRY-WIDE BASIS WHEN THIS WOULD BE THE ONLY REALISTIC ALTERNATIVE."

3. BY APPLYING SUCH GUIDELINES TO ANY DECISION TO USE NARCOTICS ASSISTANCE FUNDS FOR INCOME SUBSTITUTION PROGRAMS, WE WOULD BE PROVIDING A GOOD TEST OF THE INTENTIONS OF THE RECIPIENT COUNTRIES TO EMBARK ON A MAJOR AND LONG-TERM DEVELOPMENTAL PROGRAM COUPLED WITH SERIOUS ENFORCEMENT EFFORTS. IF THEY MEET THESE STANDARDS, THEN A UNCLASSIFIED

PAGE 03 STATE 080773

MODEST INVESTMENT OF NARCOTICS ASSISTANCE FUNDS COULD REPRESENT A VERY MINOR BUT VERY IMPORTANT CONTRIBUTION TO THE ULTIMATE ELIMINATION OF ILLICIT PRODUCTION.

4. THE GROUP FELT THAT IN EACH CASE THERE SHOULD BE AN INQUIRY INTO AND STUDY OF THE PROSPECTS FOR A COUNTRY UNDERTAKING THE NEEDED TOTAL AREA DEVELOPMENT PROGRAM FOR LARGER SOCIO-ECONOMIC REASONS. THIS INQUIRY COULD BE DONE BY THE APPROPRIATE EMBASSY AND WOULD IMPORTANTLY INCLUDE ASSESSMENT OF THE NATIONAL GOVERNMENT'S OWN WILLINGNESS TO DEVOTE ADEQUATELY LARGE AMOUNTS OF ITS OWN RESOURCES AND SEEK OUTSIDE FINANCING AS NECESSARY.

5. THE ABOVE CRITERIA NEED NOT BE RIGIDLY APPLIED TO

PILOT RESEARCH PROJECTS. WE BELIEVE SUCH PROJECTS SHOULD BE CONSIDERED ON THE BASIS OF THE RELATIVELY MODEST INVESTMENT OF RESOURCES REQUIRED. THE UTILITY OF THE TECHNICAL KNOWLEDGE DERIVED THEREFROM, THE PROSPECTS OF INFLUENCING HOST GOVERNMENT ATTITUDES TOWARDS LONG-TERM CROP SUBSTITUTION PROGRAMS AND ECONOMIC DEVELOPMENT, AND THE DEVELOPMENT DIMENSION WHICH IT WOULD ADD TO OUR ENFORCEMENT EFFORTS. KISSINGER UNQUOTE KISSINGER

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